

AGENDA TITLE:

Authorize the Mayor, on Behalf of the City Council, to Send a Letter

of Support to AB 1779 - Intercity Passenger Rail Act of 2012 for San

Joaquin Corridor (Galgiani)

MEETING DATE:

April 4, 2012

PREPARED BY:

City Clerk

RECOMMENDED ACTION:

Authorize the Mayor, on behalf of the City Council, to send a letter

of support to AB 1779 - Intercity Passenger Rail Act of 2012 for San

Joaquin Corridor (Galgiani).

BACKGROUND INFORMATION:

The City was recently asked by the San Joaquin Regional Rail

Commission to support AB 1779 pertaining to intercity passenger rails service and send a letter of support regarding the same to

Assembly Member Galgiani.

The proposed legislation is currently a spot bill and the specific language of the bill is making its way through both the Legislative Counsel's office and the Rules Committee. The proposed language (attached) will be added to the current bill in the near future and it is expected that the matter will be heard by the Transportation Committee in mid-April. For the reasons stated in the attached draft letter, it is recommended that local governments support the proposed legislation.

FISCAL IMPACT:

Not applicable at this time.

FUNDING AVAILABLE:

Not applicable at this time.

City Clerk

APPROVED:

Konradt Bartlam, City Manager

CITY COUNCIL

JOANNE MOUNCE, Mayor
ALAN NAKANISHI,
Mayor Pro Tempore
LARRY D. HANSEN
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KONRADT BARTLAM, City Manager RANDI JOHL, City Clerk D. STEPHEN SCHWABAUER City Attorney

April 4, 2012

Assemblymember Galgiani State Capitol Building, Room 5155 Sacramento, California 95814 Attention: Victoria Grajek, Chief of Staff

Via Facsimile: (916) 319-21 17

SUBJECT: Intercity Passenger Rail Act of 2012 for San Joaquin Corridor

- LETTER OF SUPPORT

Dear Assemblymember Galgiani,

The City of Lodi is pleased to provide this letter of support for Assembly Bill (AB) 1779, which would enable the transfer of administrative responsibility of the San Joaquin intercity passenger rail service from the Department of Transportation to a new joint powers authority.

In 1996, the Capitol Corridor Joint Powers Authority (CCJPA) was created to oversee the administration of the Capitol Corridor service under the provisions of Senate Bill 457 (SB 457). Over the last 15 years, without direct financial contribution by member agencies, the CCJPA has successfully managed the Capitol Corridor between Auburn and San Jose. Capital investments, cooperation with the Union Pacific freight railroad, and state support have allowed for dramatic increases in the frequency of service (increases of 400 percent between Sacramento and Oakland), and the Capitol Corridor intercity passenger rail service has the best on-time performance in the nation for intercity service. In addition to more cost effective administration and operations, the CCJPA has shown that there are several other potential benefits to local authority administration of intercity passenger service including the ability to have a stronger voice in advocating for service improvements and expansions, local decision-making that is more responsive and adaptive to passenger issues, the ability to take better advantage of joint marketing and partnerships with local agencies, and more engagement by local communities to support the service.

We appreciate that AB 1779 follows the model of the CCJPA, and is permissive legislation which would enable regional governance/management of the existing San Joaquin intercity passenger rail service between Bakersfield-Fresno-Stockton-Sacramento-SF Bay Area.

We support defining the composition of the San Joaquin Joint Powers Authority (Authority), and extending the time for creating the Authority and executing an interagency transfer agreement with the Department of Transportation to December 31, 2013. In order to transfer responsibility of the San Joaquin intercity passenger rail service to the Authority, AB 1779 will require that the transfer must result in administrative or operating cost reductions. In addition, AB 1779 will prevent any existing sources of local or regional transit funding to be used to expand or maintain the San Joaquin intercity passenger rail service.

With more efficient administration and stronger local/regional support, a regionally managed San Joaquin intercity passenger rail service can result in much higher frequencies of service, and increases in ridership and revenue—like experienced by the Capitol Corridor under the regional administration of the CCJPA. Increases in San Joaquin intercity passenger rail service and ridership will result in more jobs, improve air quality, and will help promote sustainable development.

Intercity passenger rail is environmentally friendly, and the state has a continuing interest in the provision of cost-effective and efficiently administered intercity passenger rail services. We are pleased to provide this letter of support for AB 1779 to help move California forward.

Sincerely,

JoAnne Mounce Mayor

C: Stephen Qualls, League of California Cities File

Randi Johl

From: Randi Johl

Sent: Tuesday, March 27,2012 08:59 AM

To: Randi Johl

Subject: FW: Request for Support for AB 1779 Regional Governance Initiative for San Joaquin Service

Attachments: Request for Sponsors and Support for AB 1779.pdf; ATT2578571.htm; AB 1779 Mock-up March

20 2012.pdf; ATT2578572.htm; Draft Letter of Support for AB 1779.doc; ATT2578573.htm; Draft

Sponsoring Agency Example Letter for AB 1779.doc; ATT2578574.htm

From: "Dan Leavitt" < danl@acerail.com>

Subject: Request for Support for AB 1779 Regional Governance Initiative for San Joaquin Service

Hello CVRWG Member Agency Representatives,

Please see the attached letter requesting that your agency submit a letter to sponsor and/or support AB 1779, the "Intercity Passenger Rail Act of 2012 for San Joaquin Corridor". Also attached is the proposed language for AB 1779 and an example of a letter to sponsor/support AB 1779 and an example letter of support for AB 1779. Letters are most effective if received by April 4,2012. Please contact me if you have any questions, we greatly appreciate your support and we look forward to continuing to work with you.

Best regards,

Dan Leavitt SJRRC (209) 944-6266 (530) 400-9475 (cell)

AB 1779 Mock-up

(proposed amendments are shaded)

An act to amend Sections 14031.8 and 14070.2 of, and to repeal and add Article 5.4 (commencing with Section 14074) of Chapter 1 of Part 5 of Division 3 of Title 2 of, the Government Code, relating to transportation.

SECTION 1. This act shall be known and may be cited as the Intercity Passenger Rail Act of 2012 for the San Joaquin Corridor.

SEC. 2. (a) The Legislature finds and declares all of the following:

- (1) **An** intercity rail system, linking major urban centers and complemented by feeder bus services that provide access to outlying areas and destinations, is an important element of the state's transportation system, and shall remain a state-funded program.
- (2) The state has a continuing interest in the provision of cost-effective intercity rail passenger services and has a responsibility to coordinate intercity rail passenger services statewide.
- (3) Since 1976, the state has invested over **1.8** billion dollars (\$1,800,000,000) in capital improvements and operating support for intercity rail passenger service and must ensure the protection of that investment.
- (4) Intercity rail service and ridership increases will result in more jobs, improve air quality, and will help promote sustainable development.
 - (b) The Legislature, through the enactment of this act, intends all of the following:
- (1) The Secretary of Business, Transportation and Housing shall be responsible for the overall planning, coordination, and budgeting of the intercity passenger rail service.
- (2) If the secretary determines that transferring responsibility for intercity rail service in a particular corridor or corridors to a statutorily created joint powers agency would result in administrative or operating cost reductions, the secretary may authorize the Department of Transportation to enter into an interagency transfer agreement to effect a transfer of those administrative functions.
- (3) Any intercity rail corridor for which administrative responsibility has been transferred to ajoint powers board through an interagency transfer agreement shall remain as a component of the statewide system of intercity rail corridors.
- (4) The public interest requires strategic expansion of the state intercity rail program in order to keep pace with the needs of an expanding population.
- (5) For not less than a five-year period, the level of state funding for intercity rail service in each corridor shall be maintained at a level equal to at least the current level of service in the

corridor, thus providing fiscal stability that will allow appropriate planning and operation of these services.

- SEC. 3. Section 14031.8 of the Government Code is amended to read:
- 14031.8. (a) The Secretary of Business, Transportation and Housing shall establish, through an annual budget process, the level of state funding available for the operation of intercity passenger rail service in each corridor.
- (b) Where applicable, operating funds shall be allocated by the secretary to the joint powers board in accordance with an interagency <u>transfer</u> agreement <u>whichthat</u> includes mutually agreed-upon rail services. Funds for the administration and marketing of services, as appropriate, shall also be transferred by the secretary to the joint powers board, subject to the terms of the interagency <u>transfer</u> agreement.
- (c) The joint powers board or local or regional entities may, but shall not be required to, augment state-provided resources to expand intercity passenger rail services, or to address funding shortfalls in achieving agreed-upon performance standards. However, notwithstanding Section 99233.4 or 99260.5 of, or subdivision(b) of Section 99400 of, the Public Utilities Code, or any other provision of law, the joint powers board or local or regional entities shall not use existing sources of transit funding for this purpose, including, but not limited to, funds made available under the Mills-Alquist-Deddeh Act, commonly known as the Transportation Development Act (Chapter 4 (commencing with Section 99200) of Part 11 of Division 10, of the Public Utilities Code), or under the State Transportation Assistance program pursuant to Sections 99313 and 99314 of the Public Utilities Code. The ioint powers board or local or regional agencies with regard to the San Joaquin Corridor may identify and secure new supplemental sources of funding for the purpose of expanding or maintaining intercity rail passenger service levels, which may include state and federal intercity rail resources.
- (d) The department may provide any support services as may be mutually agreed upon by the <u>joint powers</u> board and the department.
- (e) Operating costs shall be controlled by dealing with, at a minimum, the current Amtrak cost allocation formula, which beginning in federal fiscal year 2013/2014, will be sub-iect to Section 209 of the federal Passenger Rail Investment and Improvement Act, and the ability to contract out to Amtrak or other rail operators as a part of federal legislation dealing with Amtrak reauthorization.
- (f) Not later than December 31, 1997, the secretary shall establish a set of uniform performance standards for all corridors and operators to control cost and improve efficiency. <u>To the extent necessary</u>, as determined by the secretary, performance standards may be modified not later than December 31, 2014, relative to including the San Joaquin Corridor among the corridors subject to an interagency transfer agreement.
- (g) Notwithstanding provisions in this section, with regard to the San Joaquin Corridor, local resources described in subdivision(c) shall not be available for expenditure to offset the redirection, elimination, reduction, or reclassification of state resources for operating intercity rail services.
 - SEC. 4. Section 14070.2 of the Government Code is amended to read:
- 14070.2. (a) If authorized by the secretary, the department may, through an interagency <u>transfer</u> agreement, transfer to ajoint powers board, and the board may assume, all responsibility for administering <u>intercity</u> passenger rail service in the corridor. Upon the date specified in the agreement, the board shall succeed to the department's powers and duties relative to that service, except that the department shall retain responsibility for developing budget requests for

the service through the state budget process, which shall be developed in consultation with the board, and for coordinating service in the corridor with other *intercity* passenger rail services in the state.

- (b) The(1) Except as otherwise provided in paragraph (2), the interagency transfer agreement shall be executed on or before December 31, 1996.
- (2) With respect to the San Joaquin Corridor, the interagency transfer agreement shall be executed on or before December 31, 2013.
- (c) The secretary shall require the board to demonstrate the ability to meet the performance standards established by the secretary pursuant to subdivision (f) of Section 14031.8.
 - SEC, 5. Section 14070.6 of the Government Code is amended to read:
- 14070.6. The department and any entity that assumes administrative responsibility for passenger rail services through an interagency transfer agreement, may, through a competitive solicitation process, contract with the National Railroad Passenger Corporation (Amtrak) or with organizations not precluded by state or federal law to provide passenger rail services, and may contract with rail corporations and other rail operators for the use of tracks and other facilities and for the provision of passenger services on terms and conditions as the parties may agree. The department is deemed to be a third-party beneficiary of the contract, and the contract shall not contain any provision or condition that would negatively impact on or conflict with any other contracts the department has regarding intercity rail services. Any entity that succeeds the department as sponsor of state-supported passenger rail services through an interagency transfer agreement, is deemed an agency of the state for all purposes related to passenger rail services, including Section 1614 of Title 49 of the United States Code. If the passenger rail service is operated by a contractor, the contractor shall, as a condition of entering into an operating agreement with the Joint Powers Authority, agree that its labor relations shall be governed by the Railway Labor Act [Title 45 United States Code].
- SEC. 6. Article 5.4 (commencing with Section 14074) of Chapter 1 of Part 5 of Division 3 of Title 2 of the Government Code is repealed.
- SEC. **7.** Article **5.4** (commencing with Section **14074**) is added to Chapter 1 of Part 5 of Division **3** of Title **2** of the Government Code, to read

Article **5.4** San Joaquin Corridor

- **14074.** As used in this article, the following terms have the following meanings:
- (a) "Authority" or "San Joaquin Joint Powers Authority" means a joint powers exercise of powers agency formed under Chapter 5 (commencing with Section **6500**) of Division **7** of Title 1 for purposes of assuming administrative responsibility for the San Joaquin corridor under an interagency transfer agreement pursuant to Article **5** (commencing with Section **14070**).
- (b) "Board" means the governing board of the San Joaquin Joint Powers Authority established under Section **14074.2.**
- (c) "San Joaquin Corridor" or "corridor" means the Los Angeles-Bakersfield-Fresno-Stockton-Sacramento-Oakland San Francisco Bay Area intercity passenger rail corridor.
- **14074.2.** (a) There is hereby created the San Joaquin Corridor Joint Powers Board, subject to being organized pursuant to subdivision (b). The board shall be composed of not more than 11 members, as follows:
- (1) One member of the board of directors of the Sacramento Regional Transit District, appointed by that board.

- (2) One member of the board of directors of the San Joaquin Regions 1 Rail Commission, appointed by that board, who shall be a resident of San Joaquin County.
- (3) One member of the hoard of directors of the Stanislaus Council of Governments appointed by that board.
- (4) One member of board of directors of the Merced County Association of Governments, appointed by that board.
- (5) One member of board of directors of the Madera County Transportation Commission, appointed by that board.
- (6) One member of board of directors of the Fresno Council of Governments, appointed by that board.
- (7) One member of the board of directors of the Kings County Association of Governments, appointed by that board.
- (8) One member of the board of directors of the Tulare County Association of Governments, appointed by that board.
- (9) One member of the board of directors of the Kern Council of Governments, appointed by that board.
- (10) One member of the board of directors of a regional transportation agency or rail transit operator that serves Contra Costa County, appointed by that agency, who shall be a resident of the county.
- (11) One member of the board of directors of a regional transportation agency or rail transit operator that serves Alameda County, appointed by that agency who shall be a resident of the county.
- (b) The board shall be organized when at least six of the agencies described in paragraphs (1) to (11), inclusive, of subdivision (a) elect to appoint a member to serve on the board. Only those agencies that appoint a member to serve on the board prior to December 31,2013, shall be member-agencies of the authority and be represented on the board. In the event the rail service boundaries of the San Joaquin intercity passenger rail service are extended, an additional member from each additional county receiving rail service can be added to the San Joaquin Joint Powers Board through a decision of the San Joaquin Joint Powers Board.
- **14074.4** This authority shall be created only if the agencies that would be represented on the board enter into a joint exercise of powers agreement to form the agency.
- 14074.6 The board shall make its decisions in accordance with the votes of its members, with a majority vote required for all matters with the exception of the approval of the business plan, revisions to the business plan, and the addition of new members pursuant to subdivision (b) of Section 14074.2, which shall require a vote of two-thirds vote of the members.
- **14074.8.** The Steering Committee of the Caltrans Rail Task Force shall remain in existence. If a joint powers authority is formed pursuant to this article and an interagency transfer agreement is executed pursuant to subdivision (b) of Section **14070.2**, the Steering Committee of the Caltrans Rail Task Force shall become the Steering Committee of the San Joaquin Corridor Joint Powers Authority for the purpose of advising the joint powers board.